

Global Conflict City Sandpit 28th November 2022

Agenda

Session 1

- 16.00-16.10 **The Reality of War** (Dr Klaus Richter)
- 16.10-16.20Fuel in Birmingham (Dr Rosie Day, Dr Jonathan Radcliffe, Dr Harriet
Thomson)
- 16.20-17.00Table discussion

Session 2

- 17.00-17.10 Social Cohesion & Solidarity (Prof. Paul Jackson)
- 17.10-17.20 Infrastructure & Economy (Dr Sara Fregonese)
- 17.20-18.00Table discussion



The Reality of War

Dr Klaus Richter

Historical Drivers of Change in Wartime Cities

- Dynamics of violence
- (Ontological) security
- Impact of destruction
- War economy / material shortages
- Impact of global economic realignment
- Social cohesion
- Inter-ethnic relations
- Urban-rural divide
- Centre-periphery relations

Determining factors: nature and duration of war (impact), nature of the post-war (recovery) Cities as war zones (e.g. Mariupol) Cities directly affected by war but with distance to the frontline (e.g. Birmingham during WW2) Cities as sites of civil war (e.g. Mogadishu) Cities affected by the economic and political shocks of war (e.g. Birmingham and Russia's war against Ukraine)

- **Impact of war:** 'total war', strategic bombing
- **Recovery:** period of stability provided by external assistance

Cologne during WW2	2 YRS	5 YRS	10 YRS	
Dynamics of violence	little impact	little impact	fully recovered	
(Ontological) security	little impact	strong impact	fully recovered	
Impact of destruction	little impact	strong impact	partially recovered	
War economy	little impact	little impact	fully recovered	
Global economic realignment	little impact	little impact	partially recovered	
Social cohesion	little impact	little impact	fully recovered	
Inter-ethnic relations	strong impact	strong impact	not recovered	
Urban-rural divide	n/a	n/a	n/a	
Centre-periphery relations	n/a	n/a	n/a	

- **Impact of war:** transformative military occupation followed by escalating interethnic and class warfare
- **Recovery:** period of political instability and economic depression

Vilnius during WW1	2 YRS	5 YRS	10 YRS	
Dynamics of violence	little impact	strong impact	not recovered	
(Ontological) security	little impact	strong impact	not recovered	
Impact of destruction	little impact	little impact	fully recovered	
War economy	strong impact	strong impact	not recovered	
Global economic realignment	little impact	strong impact	not recovered	
Social cohesion	little impact	strong impact	partially recovered	
Inter-ethnic relations	strong impact	strong impact	not recovered	
Urban-rural divide	strong impact	strong impact	not recovered	
Centre-periphery relations	strong impact	strong impact	not recovered	

- **Impact of war:** ethnic divisions in line with war in neighbouring Bosnia
- **Recovery:** period of continuing political instability and ethnic conflict

Novi Pazar/1990s (not in warzone)	2 YRS	5 YRS	10 YRS	
Dynamics of violence	no impact	no impact	n/a	
(Ontological) security	strong impact	little impact	partially recovered	
Impact of destruction	no impact	no impact	n/a	
War economy	little impact	little impact	partially recovered	
Global economic realignment	strong impact	little impact	not recovered	
Social cohesion	little impact	little impact	partially recovered	
Inter-ethnic relations	strong impact	strong impact	not recovered	
Urban-rural divide	little impact	little impact	partially recovered	
Centre-periphery relations	strong impact	strong impact	partially recovered	

Ontological security (sociological, not IR!)

- Based on changing expectations towards future developments (e.g. the outcome and duration of war)
- Shapes social cohesion and resilience
- Recommendation: Manage societal expectations by continuously discussing a broad range of possible outcomes
- Challenge: diverse perceptions of ontological security in diverse communities







Fuel in Birmingham

Dr Rosie Day, Dr Jonathan Radcliffe, Dr Harriet Thomson

SETTING THE SCENE how reliant is Birmingham on imported energy/fuels?

Final energy consumption data for Birmingham:

Natural gas meets almost half of all Birmingham fuel demand; 38% of UK supply is indigenous; 41% imported by pipeline from Norway; 18% as LNG (mostly Qatar).

- Gas import dependency 47%
- Oil import dependency: 28%



How could this change over the next decade?

In 2030, UK import dependency is expected to increase to 64% for natural gas, 56% for oil.

New internal combustion engine vehicles will be phased-out from 2030

→ continued reliance on petrol and diesel for transport 'Ambitious' government targets to install 600,000 heat pumps/year across UK by 2028, replacing gas boilers; aiming for HPs cost = gas boiler by 2030

→ continued reliance on natural gas for heating UK electricity generation expected to be 'net zero' by early 2030s, with some potential for Birmingham to increase rooftop solar PV and build smart local energy systems

 \rightarrow reduced reliance on imported natural gas for power

IMPACT OF CONFLICT short term



IMPACT OF CONFLICT short term



medium to longer term **IMPACTS**

	HOUSEHOLDS & INDIVIDUALS	 →Entrenched fuel poverty issues →Adverse impacts to health & wellbeing →Non-payment of energy bills →Harmful coping strategies (e.g., improvised heaters, burning waste) 	
Continued supply disruptions & high prices, possible rationing of gas & petroleum products	COMMUNITIES & PUBLIC SERVICES	 →Increased local air pollution →Closure or reduction of public facilities due to running costs →Widening of inequalities in health, income, employment & educational outcomes →Impacts on social and community cohesion 	
	INDUSTRY & BUSINESSES	 →Unsustainable operating costs and solvency issues →Difficulty securing renewable energy components →Potential targets for energy-reduction mandates 	



BUILDING RESILIENCE principles

Based on our work on Covid-19 recovery and on climate resilience

- **1. Resilience as a shared property** not belonging to any individual system, sector or party
- 2. Whole-systems thinking embedding networks across sub-systems and scales in policy processes
- **3. Social asset building** including wide engagement and more open methods of priority-setting
- **4. Ambidexterity** balancing alignment of current processes and adaptability to future changes
- **5. Mainstreaming climate adaptation & net zero** ensuring that measures align rather than conflict with these imperatives

Actions to increase ENERGY RESILIENCE

Demand reduction

Insulate buildings

Support energy efficiency improvements Encourage active travel and public transport Social organisation to reduce travel Behaviour change

Support Business & Industry

Identify & support vulnerable industries with exposure to fuel disruptions Strengthen critical supply chains

Enhance resilience with on-site renewables & storage





Smart local energy

Small scale renewables Heat networks Food waste to energy Improve data and control systems Draw down regional funding?

Foster Social Innovation

Support energy co-ops & energy communities Sites of community support & action such as appliance sharing, warm banks

Community kitchens

Providers of trusted advice for energy vulnerable households



Table Discussion



Social Cohesion

Prof Paul Jackson

What on Earth is social cohesion?

- Everyone thinks that social cohesion is a good idea but no-one has a definitive way of defining it.
- According to the UN, a cohesive society is one where all groups have a sense of belonging, participation, recognition and legitimacy... Such societies are not necessarily demographically homogenous. Rather, by respecting diversity, they harness the potential residing in their societal diversity (in terms of ideas, opinions, and skills).
- United Nations Development Programme meanwhile defines social cohesion as the state of a society's convergence, or the 'common bonds' that unify different people and groups that share space or territory. It comes about when people buy into and interact with each other based on a common set of political, economic and social institutions.



What on Earth is social cohesion?



Source: Bertelsmann Foundation



Research on social cohesion

- Community-driven development (CDD) programmes promote social cohesion through community participation in decision-making, bringing divided people together, and addressing community needs;
- Limited evidence that access to jobs improves social cohesion because jobs reduce tensions stemming from unemployment; improve people's economic condition; and enable different groups to interact;
- Social protection promotes social cohesion where it can reduce poverty, enhance the income security of vulnerable people, improve access to basic services and establish just legal entitlements for previously excluded groups;
- Education can be a positive or negative influence on social cohesion;
- Civil society can play a positive role in peace building where it does not reflect the inherent bias of societies, e.g. racism or ethnic bias;
- Media and communication across a wide range of platforms can drive of cohesion in diverse ways: building bridges; improving governance; increasing knowledge; providing early warning; as an outlet to express emotions; and as a motivator for action.



UNIVERSITY^{of} BIRMINGHAM

Measuring social cohesion

- Trust
- Participation
- Collaboration
- Heterogeneity
- Respect and tolerance
- Safety
- Relationships
- Unrest or violence (lack of)



Thinking for year 2: Communication and community

- How might the City establish and support clear and trusted communications networks across a range of media?
- What do inclusive community driven programmes look like in Birmingham?
- How might the city establish immediate social protection to reduce poverty; enhance income security for vulnerable people, improve access to basic services; and establish legal entitlements for previously excluded groups?

Actions for year 5: Jobs and justice

- How can BCC best establish an environment for investment in economic development and employment?
- How can the justice institutions address historical injustices and establish equitable access to justice?
- What would the City need to do in order to transition from immediate stabilisation to longer-term development programmes?

Actions for year 10: Education and peace

- How might BCC build sustainable and equitable institutions to support social cohesion?
- What does inclusive service provision look like in potentially divisive areas like education?



Infrastructure & Economy

Dr Sara Fregonese

(Urban) infrastructure in geopolitical context

- Change in global landscape of threat and security
- Shift in geography of conflict
- Urban infrastructure globally under direct or indirect stress from conflict (*cumulative impact*)
- Public health/pandemic, war in Ukraine, climate change are overlapping crises that (re)shape public perceptions of security

xi. State threats: we will bolster our efforts to detect, deter and respond to state threats, to protect our people, **infrastructure**, **economy** and values from those who seek to do them harm. We will introduce new legislation to give our security and intelligence agencies and police the powers they need to tackle the challenges we will face in the coming decade.

(Global Britain in a competitive age: The Integrated Review of Security, Defence, Development and Foreign Policy, 2021, p.22)

Year 0-2 Translate and Prepare

How can Birmingham City Council...

translate global-scale challenges into urban-scale scenarios?

identify infrastructures susceptible to state threats or non-state actors?

identify and prioritise infrastructures susceptible to degradation and needing specialised maintenance in case of disruption?

- establish integrated communication and knowledge flow across agencies for emergency/resilience plans?
- translate and prepare existing infrastructure for potential population displacement?

[...] we must improve our ability to detect, disrupt, defend against and deter the threats we face in the physical world and in cyberspace. These may be state threats above and below the traditional threshold of war, transnational security challenges such as terrorism and serious and organised crime (SOC), or a combination of these.

(Global Britain in a competitive age: The Integrated Review of Security, Defence, Development and Foreign Policy, 2021, p.69)

Year 2-5 Stabilise and Adapt

How can Birmingham City Council...

- maintain its infrastructure stable and prepared in the medium term?
 - enhance existing plans for infrastructures 'doubling-up' their function in case of disruption? (altered mobility, sheltering, food provision/preservation etc)?
- communicate with residents to deal with the threat of mediumterm disruption, especially to homes and domestic spaces?
- gauge public perceptions, levels of acceptance and/or fatigue towards security-driven infrastructural change/disruption?

Success will depend on more integrated, adaptive and innovative structures and capabilities, reaching beyond central government where necessary.

(Global Britain in a competitive age: The Integrated Review of Security, Defence, Development and Foreign Policy, 2021, p.69)

Library of Birmingham, Wolfson Centre for Archival Research

Year 5-10 *Plan for Peace*

How can Birmingham...

- establish a diplomatic role for long-term peace amidst a changing international threat landscape?
- future-proof its public infrastructure for peace preservation?
- Offer lessons for future resilience from its own urban histories of human and infrastructural shock due to war, terrorism, public health incidents?

We must [...] minimise the opportunity for others to exploit conflict and instability for their own gain, and reinforce the governance and international architecture that help to preserve peace.

(Global Britain in a competitive age: The Integrated Review of Security, Defence, Development and Foreign Policy, 2021, p.69)



Table Discussion