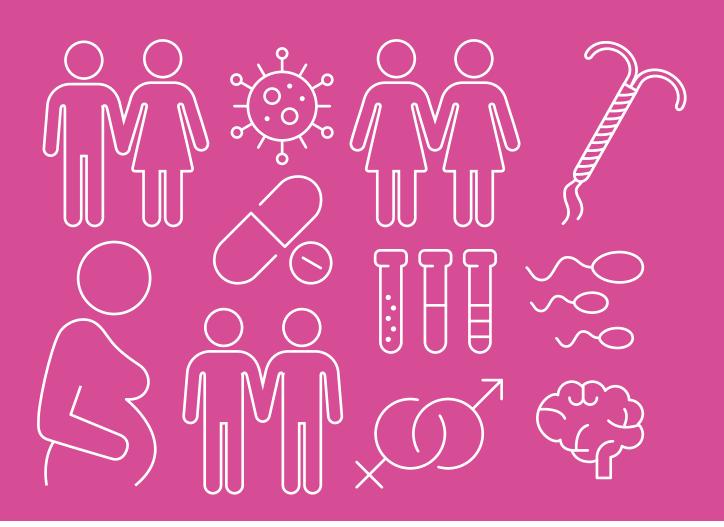
# SEXUAL AND REPRODUCTIVE HEALTH STRATEGY

2023-2030

Reducing sexual and reproductive health inequalities is our priority







# **CONTENTS**

Executive Summary	
Foreword	
Context & Purpose of the Strategy	
The Current Landscape	
Our Vision	
Theme One: Priority groups	
Theme Two: Reducing the rates of sexually transmitted infections	
Theme Three: Reducing the number of unplanned pregnancies	
Theme Four: Healthy Sexual Behaviour	
Theme Five: Children and young people	
Governance	
Glossary	
References	
Notes	

# **EXECUTIVE SUMMARY**

# Reducing sexual and reproductive health inequalities is our priority

This 2023-2030 Sexual and Reproductive Health Strategy sets out Birmingham City Council's (BCC) and Solihull Metropolitan Borough Council's (SMBC) themes, priorities and approach to meeting the sexual health needs of Birmingham and Solihull. It sets out plans to respond to increasing rates of sexually transmitted infections (STIs) and HIV and improve the reproductive health of our citizens. Sexual Health can impact an individual's emotional, physical and mental health, their economic means and social relationships. The effects of poor sexual and reproductive health are far reaching and for those affected, the impacts are compounded by social stigma and fear.

This strategy and associated action plan recognise that sexual health and wellbeing impact on and are affected by wider determinants of health (such as social, economic and environmental issues, which shape daily life and affect people's health), and so partnership working with all relevant organisations nationally, regionally and locally is crucial. This will also ensure that the right actions are carried out for the right people, in the right place and at the right time.

With challenges around reductions in public funding, it is vital that clear priorities focus on reducing sexual health inequalities and provide accessible services to all, across the life-course.

A strong evidence-base has informed this Strategy to tailor its approach to address the needs of Birmingham and Solihull's population through the following five themes:

Theme One: Priority groups Theme Two: Reducing the rates of sexually transmitted infections Theme Three: Reduce the number of unplanned pregnancies Theme Four: Healthy sexual behaviour Theme Five: Children and young people A key enabler that runs through all five themes is the use of innovation and technology.

Through the themes and priorities, this strategy stands to have the greatest impact on those health inequalities and vulnerabilities at all ages and aims to improve the sexual health of the entire population.

Prevention is a priority and although this strategy focuses on a universal and all ages approach, there must be targeted interventions for certain groups such as under 25s, men who have sex with men (MSM) and minority ethnic groups who are disproportionately affected.

This strategy is supported by and reflects our current local Sexual Health Needs Assessment (SHNA), responds to the variable landscape and needs of our population and sits alongside the development of the Birmingham and Solihull Integrated Care System (ICS).

The Sexual and Reproductive Health Strategy works towards integrating all the priorities in order to address the wider determinants of good sexual and reproductive health.

This strategy was developed by Birmingham City Council's (BCC's) and Solihull Metropolitan Borough Council's (SMBC's) Public Health and Commissioning Teams. Interested members of the public and stakeholders have been invited to give their views on the strategy, and those views have been incorporated.

Clear aims and objectives are vital in reducing sexual health inequalities

# FOREWORD



MARINE

Councillor Mariam Khan

Cabinet Member for Adult Social Care and Health, Birmingham City Council



A.F. Querces Councillor Tony Dicicco

Cabinet Portfolio Holder for Adult Social Care and Health, Solihull Metropolitan Borough Council As Cabinet Members for Health & Social Care in Birmingham and Solihull, we are fully supportive of this Joint Birmingham and Solihull Sexual and Reproductive Health Strategy. Sexual and reproductive health is a fundamental part of our lives and supporting a healthy approach is important at every age. Our approach should be holistic and value the diversity of relationships, and not just focus on procreation and sexually transmitted diseases.

This new strategy embodies the World Health Organisation's recommendation to take a holistic approach to sexual and reproductive health across the life course for citizens of Birmingham and Solihull. The strategy recognises that there are areas of excellence being delivered in partnership with communities and clinicians across Birmingham and Solihull, but also that there is still potential to be even better. It sets out achievable aspirations to respond to the rates of sexually transmitted infections and Blood Borne Viruses, improving reproductive health outcomes including prevention of unplanned pregnancies and ensuring that all citizens of Birmingham are provided with timely information and advice.

We also recognise that the recovery from the pandemic will bring additional challenges, however we will continue to work closely with partners and people living, working and studying in Birmingham and Solihull to ensure that the aims of this strategy are successfully met and we can support all our citizens to achieve their potential for healthy sexual and reproductive health.

# **CONTEXT & PURPOSE OF THE STRATEGY**

### 1.1 Why a Sexual and Reproductive Health Strategy is important for Birmingham and Solihull

This strategy sets out Birmingham and Solihull's vision, ambitions and priorities for sexual and reproductive health services over the next seven years, and provides a framework to guide the planning, commissioning and delivery of sexual and reproductive health services to improve sexual and reproductive health outcomes for Birmingham and Solihull citizens across the life course.

The provision of sexual health services is statutory and local authorities are mandated to commission open access sexual health services, including free sexually transmitted infections (STIs) testing and treatment, partner notification of infected persons, advice on and reasonable access to a broad range of contraceptives and preventing unplanned pregnancy.

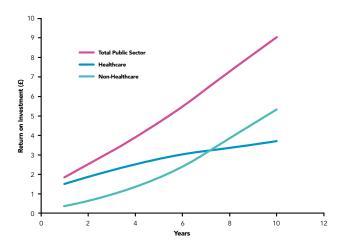
Our strategy is built on the most up to date intelligence and information we have on sexual and reproductive health (SRH), sets out several themed areas for priority from 2023 to 2030 and the actions we will take to address these priorities.

We recognise that the National Sexual Health Strategy is planned to be released by the Department of Health and Social Care post March 2023, however, our strategy is designed to complement the expected release and will be flexible to meet any additional requirements.

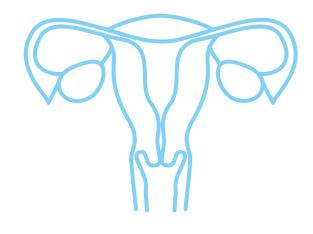
This strategy is complementary and embracing of other local policies and strategies, such as Domestic Abuse, Substance Use, Education, Relationships and Sexual Education (RSE), the HIV Action Plan and Women's Health.

### **1.2 Investing in Sexual Health Services**

Investing in sexual health services has demonstrated value for money and a substantial return on investment. A national study has shown that every pound spent on contraceptive services saves £9 across the public sector<sup>1</sup>. The data also shows that 52% and 12% of unplanned pregnancies end in abortion and miscarriage respectively<sup>2</sup>. Collectively, this can provide a cost saving per averted pregnancy of £23.91 over 10 years, which translates to £3.68 healthcare saving per £1 invested and £5.32 non-healthcare saving per £1 invested over a 10-year period<sup>3</sup>.



The SHNA<sup>4</sup> has identified key areas to continue and enhance investment, namely training of staff and the future workforce. Education and early intervention investment are also important, which will help further achieve the return on investment for Birmingham and Solihull on sexual and reproductive health services.

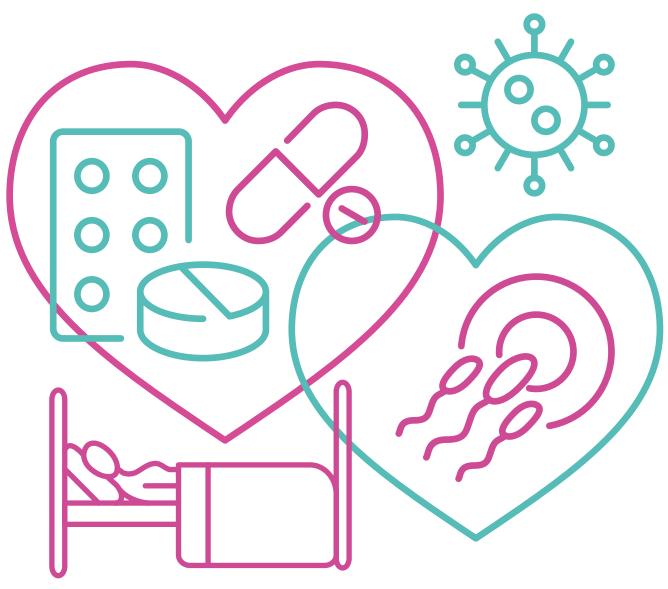


### 1.3 Why We Need a Joint Strategy

Birmingham and Solihull face some of the greatest national sexual health challenges, including high rates of HIV, STIs, emergency contraception use and abortions<sup>4</sup>.

Although Birmingham has a younger population than Solihull, the challenges are similar, and due to the Birmingham and Solihull Integrated Care System (ICS) footprint crossing borders, the approach to have a joint strategy is to match the local NHS footprint.

As the challenges we face are similar, Birmingham and Solihull are in a stronger position to meet the needs of our populations through collaborating on Sexual Health Commissioning and this strategy. This approach allows us to pool both human and financial resources to avoid duplication in service delivery and financial overlap, saving each area both time and money. However, certain elements of service delivery are tailored to be able to meet the differing requirements of each geographical area. To underpin our collaboration, we need a clear strategic vision with a clear action plan, which this strategy will provide.



# THE CURRENT LANDSCAPE

## 2.1 The Local and National Evidence Base

Birmingham's population is one of the youngest and most deprived in England<sup>3</sup>.

Proportionally, Solihull has an above average population of people aged 65 and over. The borough is considered a relatively affluent area, but it does have pockets of deprivation where 16% of the population live<sup>4</sup>.

vears

is the median age in **Birmingham** 

vears is the median age in **Solihull** 

The proportion of total prescribed Long Acting Reversible Contraception (LARC) (excluding injections) per 1,000 is lower in Birmingham (26.5) and Solihull (28.9), compared to the national level (34.6)<sup>4</sup>.



LARCs were prescribed in **Birmingham** 

per 1,000

LARCs were prescribed in Solihull

The proportion of repeat abortions in under 25s is higher in Birmingham and Solihull, compared to England's average (29.2%)<sup>4</sup>.

1.8% of abortions in<25s in **Birmingham** were repeat abortions



repeat abortions

There were 485 new STI diagnoses (excluding chlamydia) per 100,000 of those aged under 25 in Birmingham, and 269 per 100,000 in Solihull, both lower than the national rate of 619<sup>4</sup>.

per per 7 1,000 1.000 people aged 15-59 people aged 15-59 were diagnosed with were diagnosed with HIV in Solihull HIV in **Birmingham** 

The impact of COVID-19 meant that more sexual health interventions were conducted online and over the phone. Only one walk-in clinic was available during the peak of the pandemic across both local authorities<sup>4</sup>.

## 2.2 Current Service Provision and Planning for the Future

### What works well?

Access to free condoms, contraceptive advice, general sexual health information, HIV advice, identifying and supporting survivors of abuse, rape and sexual violence, support for people who identify as LGBTQ, access to chlamydia screening/treatment.



### What could be better?

Delays in LARC appointments, complex contraception services, emergency coil fittings, information for gender dysphoria, information for post-exposure prophylaxis after sexual exposure (PEPSE) to HIV and pre-exposure prophylaxis (PrEP), services for homeless, refugees, asylum seekers and newly arrived migrants, rapid testing for STIs, community-based testing, vasectomies and sterilisation.

The 2021 SHNA consulted members of the public and key stakeholders about current service provision and future needs.





### 2.4 Birmingham Specific Areas of Focus

Public Health Outcomes Framework (PHOF) $^{5}$  and locally agreed outcomes:

- Increasing the use of good quality contraception to reduce under-18 conceptions and abortions for all ages (PHOF Indicator)
- Reducing late diagnosis and transmission of BBVs and STIs to prevent reinfection by ensuring prompt access for earlier diagnosis and treatment (PHOF Indicator)
- Providing better access to services for highrisk priority groups
- Improved support for people vulnerable to, and victims of, sexual coercion, sexual violence and exploitation
- Increasing the chlamydia diagnostic rate in the 15–24 age group (PHOF Indicator).

### **2.5 Solihull Specific Areas of Focus**

As per Birmingham, with the following additions:

- Increasing the chlamydia diagnostic rate in the 15–24 age group (PHOF Indicator)
- with a focus on embedding opportunistic testing for 15–24-year-old females
- Improve access and take up of long-acting reversible (LARC) contraception
- Develop access to Emergency Hormonal Contraception (EHC) across the borough to provide equitable access.
- Improve sexual health education as part of prevention.

# **OUR VISION**

## 3.1 A Joint Vision for Birmingham and Solihull

A key vision of this strategy is to address the joint common themes identified by the SHNA for Birmingham and Solihull. This strategy will provide a tool to enable appropriate action and enhance existing pathways to meet the needs of citizens, through ongoing consultation.

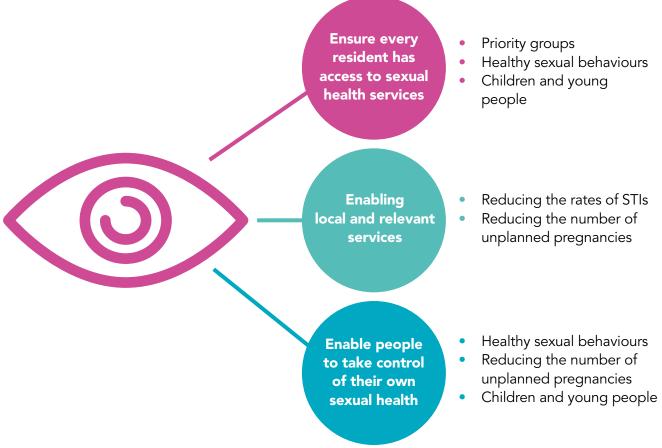
The key objectives of this strategy are to:

- Ensure that every resident has access to sexual health services that meet their individual needs.
- Enable services that are local, relevant, approachable, confidential, non-judgemental, to provide services to anyone in need, while respecting all human protected characteristics.
- Enable citizens to have control of their own sexual health with services providing support where needed.

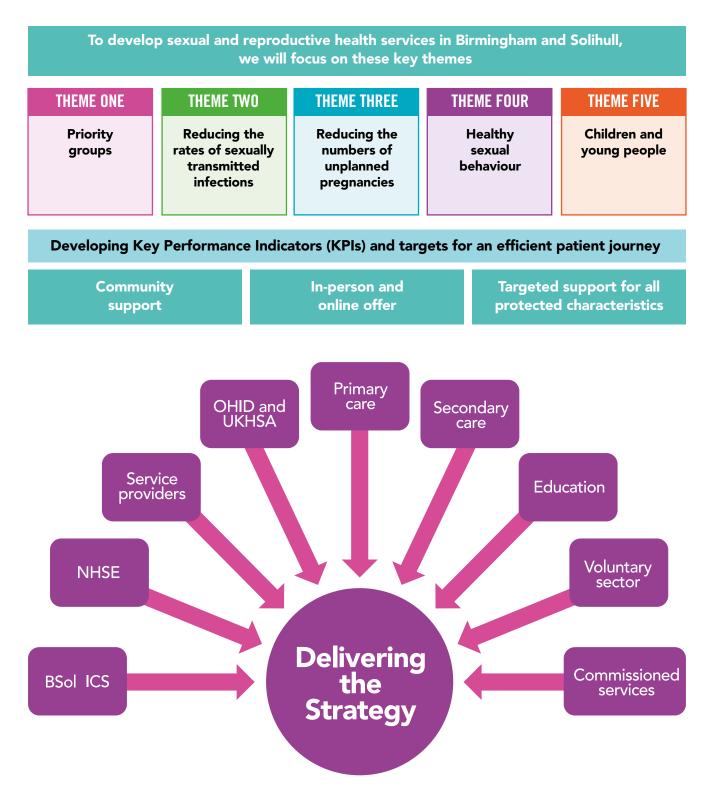
This strategy will play a key role in realising the joint vision for sexual health services for the future, and will facilitate:

- A fully integrated, free and confidential sexual health service for all citizens across the life course
- A reduction in the high rates of teenage and unplanned pregnancy, abortion and STIs, which can have far reaching consequences for individuals and society
- Open and equitable access to sexual health services, in line with the Equality Act<sup>6</sup>.

A fundamental outcome of this strategy will be to equip the citizens of Birmingham and Solihull to have good reproductive health and healthy sexual relationships, positively impacting the wider emotional, mental and physical health and wellbeing of citizens. Furthermore due to the negative impact of the COVID-19 pandemic, a step change in services is required in order to reestablish and improve them.

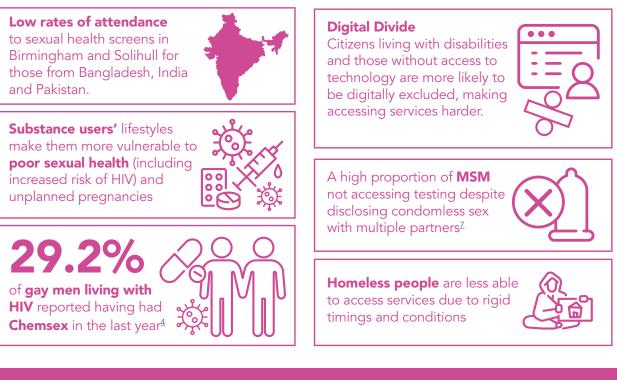


### 3.2 Realising Our Joint Vision



# THEME ONE Priority Groups

### Why is this a theme?



# National and Local Evidence

Our needs assessment identified the following priority groups:



Establishing **outreach provision**, focus groups and user involvement for those hardest to reach



Continued **training packages** for GPs, sexual health practitioners and partners to include information on **gender dysphoria** and **LGBTQ** 

help break barriers

Link nurses between homeless

and substance use services to



**Co-delivery** between **drug and alcohol services** and sexual health services as recommended by the HIV commission<sup>®</sup>

Increase provision of male sexual health education

To recognise the **intersectional nature** of priority groups & provide **support** according to **individual needs** 

Explore the provision of sexual health services in existing **homeless hubs** and address challenges in providing the **service to the homeless** by reviewing outreach and multi-disciplinary working

°

Work with disability services to ensure:

- 1. Information on sexual health is accessible and understandable
- 2. Those working with and for people with disabilities, have the confidence and tools to raise sexual health issues
- 3. Locations of sexual health services are accessible

## **Aims and Outcomes**

Providing targeted health promotion for priority groups



Providing better access to services for priority groups



Streamlined process for identifying CSE & safeguarding issues



Reduction in stigma and discrimination

Better **integration of STI and contraceptive advice** to prioritise women who may be at risk due to termination of pregnancy, sexual violence, domestic abuse, or cultural and language barriers

### Improved support

for people vulnerable to, and victims of:

- sexual coercion
- sexual violence
- sexual exploitation



# **THEME TWO** Reducing the Rates of Sexually Transmitted Infections

### Why is this a theme?

**Chlamydia** can lead to long-term complications including infertility<sup>9</sup> STIs, like chlamydia, are sometimes **asymptomatic** so may be **unnoticed** by individuals and passed on

A significant number of people are **diagnosed at a late stage** of infection which means that they may have had HIV for some time and may be very unwell as a result of **damage to their immune system**<sup>°</sup>

STIs are associated with inequalities and deprivation

In Birmingham there has been a significant increase in the number of **gonorrhoea diagnoses** & there are strains that are **resistant** to treatment<sup>4</sup>



# National and Local Evidence

**Chlamydia** accounts for the majority of new **STI diagnoses** 

**57% & 56%** of diagnoses from **GUM** and **non-GUM** services in Birmingham and Solihull, respectively, were of chlamydia<sup>4</sup>



Most **outreach services** were stopped during COVID-19

**Engagement** feedback revealed that the current sexual health provider website is not user friendly and that patients had to call to find about pharmacy availability

In Solihull there are 2 sexual health clinic locations – provision in the north had to be relocated and only recently been made available

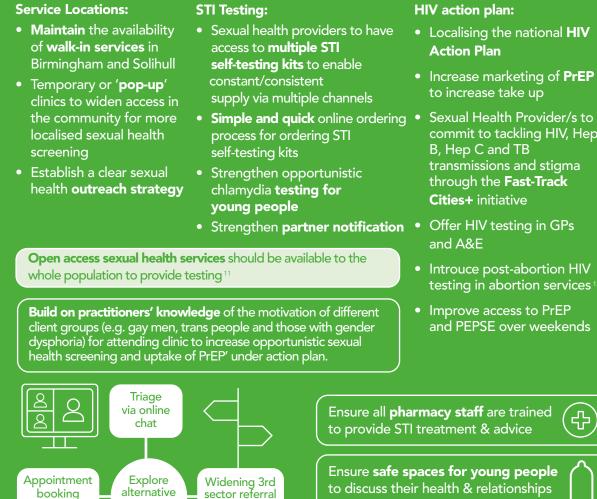


During the **COVID-19** pandemic, calls were triaged so that those who needed to be seen could pre-book for appointments, including at a walk-in clinic in Birmingham Women with genital mutilation may find **genital examinations difficult** and birth almost impossible

A **73 year-old woman**, recently asked for condoms at a London Family Planning Clinic. The nurse replied, "You don't need condoms, you won't get pregnant, you're too old."

**STI** rates are **increasing** in the 50-70 year old age group<sup>4</sup>

14



# **Aims and Outcomes**

access

routes

To increase the chlamydia diagnostic rate for 15–24-year-olds

methods



pathways

To reduce the transmission of STIs by ensuring rapid access to testing

To reduce the **burden of** HIV infection and rates of late and undiagnosed HIV

÷

More people on **PrEP** to reduce HIV transmission rates

Introduce accessible, walk-in clinics as a requisite, including out of hours service

commit to tackling HIV, Hep B, Hep C and TB transmissions and stigma through the Fast-Track **Cities+** initiative

- Introuce post-abortion HIV testing in abortion services 13
- Improve access to PrEP and PEPSE over weekends

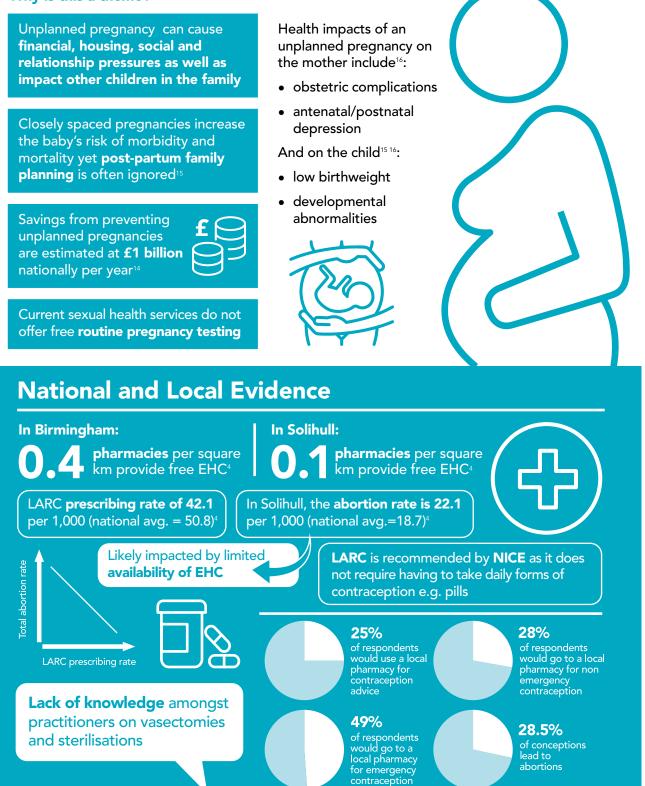
Ensure all pharmacy staff are trained to provide STI treatment & advice

Ensure safe spaces for young people to discuss their health & relationships and receive condoms 12

# THEME THREE

## **Reduce the Number of Unplanned Pregnancies**

### Why is this a theme?



The sexual health provider and other partners to provide **free pregnancy tests** where appropriate, in several settings Work with stakeholders to **plan post-natal contraception** pathways

Develop **culturally competent** contraceptive services

Increase availability and prescribed rates of LARC and EHC in Solihull

**Abortion services** to provide access to **LARC** together with appropriate contraceptive and sexual health **advice** 

**Pharmacies** in Solihull to deliver the **same contraceptive services** as those in Birmingham

online and in other settings access priate Ith **advice** The advice of different contraceptive methods are fully explained and LARC removals are

> Provide **guaranteed confidentiality** for those accessing contraception

# Aims and Outcomes

Continue to minimise unplanned pregnancies

Highly visible, accessible and comprehensive contraceptive services including services for young people

Increase access to LARC in

the possibility of expanding

Birmingham including exploring

subdermal implants into pharmacies

Regularly review the quality of information

on contraception, provide better information

accessible for all

To **empower all women** to make **informed choices** about their reproductive health by providing good quality information and advice on contraception

To ensure that all women can access the full range of contraception appropriate for their needs

To **improve post-partum** family planning To **reduce repeat** abortions

**Remove barriers** to accessing pregnancy tests' under aims and outcomes.

# THEME FOUR Healthy Sexual Behaviour



# National and Local Evidence

There is **stigma and insensitivity** relating to HIV, STIs, sex and relationships, particularly in Black African, Latin American and South Asian communities<sup>18</sup> and adults aged 50+ years

Adults over 50 face a misconception that they do not need condoms, information on sexual health, or even consent. This can be perpetuated by peers & professionals alike

"A client used to be able to collect condoms from clinics, now asked to go queue at pharmacies, which young patients find embarrassing." - Young Person's Counsellor The main barriers Birmingham's population face in accessing sexual health services are<sup>4</sup>:

- Embarrassment & shame
- Lack of knowledge of sexual health
- People do not believe they can catch an STI

There are misconceptions and stigma surrounding **disabled people and sex** 

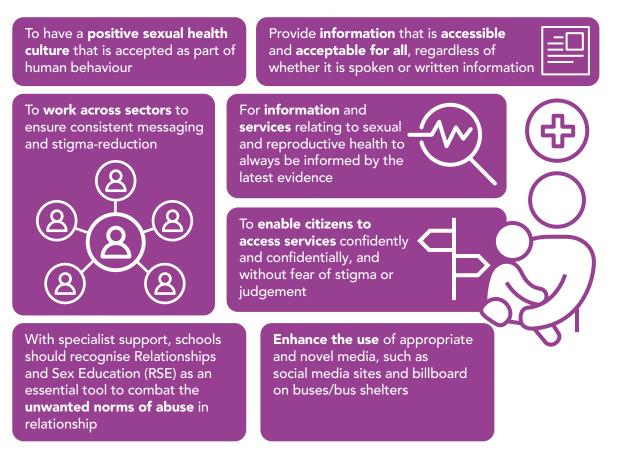
**Drugs** may be used to cope with the **emotional distress** following a sexual health problem and related stigma<sup>19</sup>



**Educate on the risks** of (unprotected) sex under the influence of drugs and alcohol

**Enhance primary care** as a vehicle to deliver improvements in localities

# Aims and Outcomes



# **THEME FIVE** Children and Young People

### Why is this a theme?

Young people under 25 are the age group most affected by STIs<sup>11</sup>

In Birmingham: 17.9 Under 18s conception rate per 1,000

In Solihull: **13.6** Under 18s conception rate per 1,000 (England avg. = 15.7 per 1,000)<sup>4</sup> Women in their early twenties are most likely to have an **unplanned pregnancy** and most likely to access abortion services<sup>16</sup>

Sexual health and sexual experiences as a child and young person can impact their sexual health and mental health in the future

Young people want more **information** on sexual health<sup>20</sup> and clarity around consent and the right to choose not to have sex



# National and Local Evidence

50% In Birmingham and Solihull, teenage pregnancies have decreased by approximately 60% from 2009 to 2019<sup>4</sup>

In Solihull **69% of conceptions** in those aged under 18 led to an abortion – this reflects an increase in abortions<sup>4</sup>

In Birmingham **48% of** conceptions in those aged under 18 led to an abortion<sup>4</sup>



The under 18 birth rate in Birmingham is **5.6** per 1,000 (England avg. = 4.1)<sup>4</sup>

CLINIC

Whilst there is a **Young Person's abuse survivors' clinic**, there is no specific child sexual abuse survivors' clinic in Birmingham or Solihull

Develop an age-appropriate pathway for under-13's and those with a mental capacity of under 13 with all relevant stakeholders e.g., police, safeguarding teams, mental health support

Provide access to appropriate and effective contraceptives, including LARC

Increase provision of good quality advice and information for children, young people, parents & carers

Incorporate Sexual Health Wellness assessments as part of **social care health check** for CYP entering care

Provide safe spaces for young people to discuss what they have seen in porn and modelled by those around them, and encourage young people to call-out sexual harassment and derogatory banter

Support schools, colleges, youth clubs and sports clubs to provide updated, high quality RSE, including training staff on responding to difficult situations

### Tailor services and pathways to the needs of vulnerable groups (i.e. under 13s, young sexual assault victims, children in care, or foster homes)

Prioritise children in need and care leavers up to age 25 year
Support children and young pe living with HIV, particularly duri

**High risk groups:** 

• Ensure support is available for

To set up a **well-promoted** 

child-specific sexual abuse

survivors' clinic and ensure any

child safeguarding issues are

in high need groups

reported correctly

young NEETs and young people

• Support children and young people living with HIV, particularly during the transfer from children's HIV services into adults HIV services

Develop safe spaces in appropriate locations, for example schools, with trained social workers for young people to discuss sexual health and identify safeguarding issues, considering their physical and emotional safety

### Rollout of the **Bystander**

**Intervention** programme to all secondary schools and higher education settings to support

Increase education on consent, misogyny and the importance of using condoms

## **Aims and Outcomes**

Equip young people with the **knowledge** they need to make **healthy sexual choices** and manage their own sexual health, for example adhere to HIV medication' For **schools** and **other settings** children are in, to promote healthy and positive sexual relationships. Through ageappropriate learning methods that explain risks and rights



To **reduce under-18** conceptions and abortions Ensure all **young people** and children know **where** they can go and **who** they can **talk to confidentially** about sexual health and related issues

Targeted, acceptable services for CYP most in need

To ensure all safeguarding procedures are followed and guard against all forms of abuse



# GOVERNANCE

### Joint Local Authority Meetings

Birmingham and Solihull service leads and commissioners will work closely to ensure the joint successful delivery of this strategy. This group will be responsible for the performance management of services and actively work with the appointed service provider/s to ensure efficient and effective service delivery and to ensure Sexual Health Services are equitable and providing equality of service to citizens.

### **Commissioning & Contracts Board**

The Commissioning & Contracts Board will consist of Commissioners from both Birmingham and Solihull, including key delivery partners.

This Board will review on a regular basis the commissioning intentions, contract performance, changes in services required and implementation of any variations to the contract.

The Commissioning & Contracts Board will have overall autonomy on successful delivery of this strategy and outcomes along with the financial responsibility to ensure the service is equitable, accessible and delivering value for money.

### Health and Wellbeing Boards

The Sexual Health Service will be accountable to each local authority's Health and Wellbeing Board. The Health and Wellbeing Boards will receive an annual (or upon request) update on performance against the strategic actions outlined in this strategy.

The Health and Wellbeing Boards will have responsibility of reviewing the services delivered against the evidence base, and including this within, the wider health and wellbeing considerations for the local populations.

### **Overview & Scrutiny Committee**

The progress on service delivery is presented annually to the Birmingham Overview and Scrutiny Committee, where the following will be presented:

- Review of services and their delivery, including the service model and accessibility
- Evidence review and policy change
- Partnership arrangements
- Performance and outcomes

Overview and Scrutiny Committee meetings can be attended by the public where there is an opportunity to discuss certain elements of service delivery i.e. what is working well, what is not, challenges and triumphs.

## Good governance is the key to successful outcomes



# GLOSSARY

BBV	Blood Borne Virus
BCC	Birmingham City Council
BHIVA	British HIV Association
BSol	Birmingham and Solihull
CSE	Child Sexual Exploitation
СҮР	Children and Young People
DH	Department of Health
EHC	Emergency Hormonal Contraception
GP	General Practice/Practitioner
GUM	Genito-Urinary Medicine
HIV	Human Immunodeficiency Virus
ICS	Integrated Care System
LA	Local Authority
LARC	Long Acting Reversible Contraception
LD	Learning Disabilities
LGBTQ	Lesbian, Gay, Bisexual, Trans & Queer
MSM	Men who have Sex with Men
NEET	Not in Education, Employment and Training
NHS	National Health Service

NHSE/I	NHS England and Improvement
NICE	National Institute of Clinical Excellence
OHID	Office for Health Improvement and Disparities
PEPSE	Post-Exposure Prophylaxis following Sexual Exposure
PHOF	Public Health Outcomes Framework
PrEP	Pre-Exposure Prophylaxis
RSE	Relationships and Sexual Education
SARC	Sexual Assault Referral Centres
SHNA	Sexual Health Needs Assessment
SMBC	Solihull Metropolitan Borough Council
SRH	Sexual and Reproductive Health
STI	Sexually Transmitted Infection
UKHSA	UK Health Security Agency

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