

BIRMINGHAM DEVELOPMENT PLAN

Employment Land Availability Assessment (ELAA) 2021

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1. Summary of Findings

- 1.1 Birmingham is home to one of the most important employment areas within the UK and contains clusters of some of the country's most successful industries, including those in engineering, automotive, life and medical sciences, food and drink and logistics economic sectors. Strengthening this position and ensuring the city continues to have a successful and prosperous economy requires the city to provide for a wide range of opportunities for economic development and job creating activity. This is particularly important given the contribution that Birmingham makes to the West Midlands and UK economies.
- 1.2 Birmingham sits at the heart of the West Midlands region which has a longstanding association with manufacturing and is located at the heart of the UK's transport network. The region also benefits from the presence of globally leading expertise in engineering and is well supported by its Universities which ensure a strong supply of suitably qualified graduates.
- 1.3 This high demand has resulted in substantial levels of employment land take-up in recent years. This is reflected in the completions on employment land in Birmingham which has averaged 11.1 hectares per year over the most recent ten year period (2011-2021). This high level of completions is to be celebrated and demonstrates the importance of employment land to the health of the wider economy of not just Birmingham, but also the West Midlands. However, while this success is very welcome it does increase pressure to maintain a healthy supply of readily available employment land.
- 1.4 In terms of overall employment land supply, the average over the last ten years has been 74.5 ha of readily available land and 80.26 ha of not readily available land. The readily available supply had decreased progressively from 2011-2019 but has been boosted to over 110 hectares in the past two years following the outline approval of the 71 hectare Peddimore site in September 2019. Since the Birmingham Development Plan (BDP) was adopted in January 2017 the not readily available supply also increased to over 100 hectares, but is now 64.76 hectares. This is primarily due to Peddimore moving into the readily available supply.
- 1.5 The BDP does not set any land requirements for the supply of readily available land in the Regional Investment Sites, but of the 45 hectares of land allocated across these two sites there are 27.06 hectares remaining this year, 12.1 hectares of which are in the readily available supply.
- 1.6 The supply of readily available Best Quality employment land has been boosted above the BDP requirement of 60 hectares by the 71 hectare Peddimore site receiving planning consent in September 2019. The adoption of the Bordesley Park Area Action Plan in January 2020 has also enabled the allocation of 16 hectares of employment land at the Wheels site and Environs to be counted in the not readily available supply for Best Quality land. This will help to maintain a continuing supply of employment land in this category in the medium to long term.
- 1.7 In the Good Quality category there are currently 28.37 hectares of readily available land, which is below the BDP target of 31 hectares and equates to 4.6 years of development land

supply in this category. There are also a wide range of sites in the not readily available supply for Good Quality land, amounting to 42.82 hectares, that could be brought forward into the readily available supply in the future. The City Council will continue to identify and support further opportunities to bring forward additional supply within this sub-market across the city. Good Quality sites are also likely to continue to become available through the continued churn of existing sites as occupiers relocate and expand.

- 1.8 At 2.51 hectares, the supply of Other Quality sites that are readily available has been below the BDP target for a minimum reservoir of 5 hectares for the past three years. There is however a supply of 5.94 hectares in the not readily available supply that could be brought forward in the future.
- 1.9 The supply of Other Quality sites, and potentially also Good Quality sites, is now at significant risk due to the government's changes to the Use Classes Order in September 2020. The changes have deleted the B1(b) and B1(c) use classes and have merged them into the much broader E use class which also includes retail, offices and restaurants. As these previous use classes typically comprised of smaller scale employment developments they were more likely to provide site supply in the Other Quality category and the Good Quality supply where developments involve multiple small units.
- 1.10 The Coronavirus pandemic has also caused a significant economic downturn at the global, national and local scales over the past two years. However there is little indication that this has had a significant effect on the development of employment land in the city. In fact, at 9.43 hectares the overall completions figure in 2020/21 was 1.73 hectares higher than in 2019/20. The City Council has also prepared a Covid-19 Economic Recovery Strategy to help the city's economy bounce back from the current downturn, which was adopted in March 2021.
- 1.11 The medium to longer term prospects for employment development also look more positive. In particular, HS2 will generate future demand for employment development land by making the city more attractive to investors. New employment land development opportunities will also arise before the end of the BDP plan period, through the release of land at Washwood Heath which had previously been required for the construction of HS2.
- 1.12 Looking ahead to the longer term beyond the current plan period, the City Council has begun work on a new Birmingham Plan to replace the BDP. This will set out new requirements for the development of employment land up to 2042. To inform the work on the new plan, the City Council has commissioned work on a new Housing and Economic Needs Assessment (HEDNA) and has published a draft methodology for the assessment of sites within the Housing and Economic Land Availability Assessment (HELAA). Further information on all of the above can be viewed on the following webpage: Birmingham Plan on the website. The methodology for the new HELAA will be implemented in 2022 to support the housing and employment land supply evidence for the new plan.
- 1.13 The City Council will also continue to work with its partners such as the WMCA, GBSLEP and neighbouring local authorities to ensure that employment developments in the city can also

be of benefit to the wider region. This will include supporting the implementation of the West Midlands Local Industrial Strategy which was published in May 2019.

2. Introduction

- 2.1 The ELAA is a study of sites within Birmingham that have the potential to accommodate employment development. Its purpose is to provide evidence to support the Local Development Framework, in particular the Birmingham Development Plan (BDP). Taken together, the ELAA and the SHLAA constitute Birmingham's Strategic Housing and Employment Land Availability Assessment (SHELAA). These are both key components of the evidence base to support the delivery of land to meet the need for development within the city. The main role of these assessments is to:
 - Identify sites (and broad locations) with potential for housing and employment development
 - Assess their development potential
 - Assess their suitability for housing and employment uses and the likelihood of development coming forward.
- 2.2 The ELAA is technical document only. It is not a decision making document and it does not allocate land for development. As a technical exercise the ELAA is based on the best information at a given point in time. The inclusion of a site in the ELAA does not mean that it will be developed for employment, it does not mean that employment is the only suitable use for a site, and it does not necessarily mean, where it is not already the case, that planning permission would be granted for employment development. Circumstances may change over time.
- 2.3 Development proposals on sites identified in the ELAA are required to comply with relevant development plan policies. For example, where the site falls outside of a Core Employment Area or there are policies relating to open space or sports facilities.
- 2.4 The core role of the ELAA is to support Policy TP17 of the BDP, which requires the provision of a portfolio of 'readily available' employment land. This portfolio consists of two Regional Investment Sites in addition to a 5 year minimum reservoir of 60 hectares of Best Quality employment land, 31 hectares of Good Quality employment land and 5 hectares of Other Quality employment land (96 hectares in total). Further information about Policy TP17 and the portfolio of sites is provided in Section 3 of this report.
- 2.5 A key element of maintaining an appropriate supply of employment land is regular monitoring and review. A detailed review of employment land in Birmingham was undertaken in 2013 by Warwick Economics and Development through the Employment Land and Office Targets Study, and this was a key component of the evidence base for the BDP. The ELAA builds on this evidence by providing up to date information on employment land site supply in the city, whilst also aiming for closer alignment and consistency with SHLAA. This will ensure that the City Council's evidence in support of the BDP is also consistent with national planning policy which has advocated a move towards shared evidence bases for housing and employment land assessments in recent years.

- 2.6 The Council has commenced work to update the BDP with a new plan which will be called the 'Birmingham Plan'. To inform the plan review a comprehensive Housing and Economic Land Availability Assessment (HELAA) is currently being undertaken. It is anticipated that the findings of the study will be published later in 2022, alongside the Birmingham Plan Issues and Options consultation.
- 2.7 The HELAA methodology was published for consultation in 2021 and future HELAAs will follow that methodology. However, this report follows the methodology that has been used for all previous ELAAs, as detailed in the remainder of this report.
- 2.8 The City Council also produces an Authority Monitoring Report on an annual basis which contains headline information regarding the development and supply of housing and employment land in Birmingham, amongst other types of development.

3. Background

Policy Context

- 3.1 There are three key policy documents in relation to employment land in Birmingham. They are:
 - The National Planning Policy Framework (Revised February 2019)
 - The Birmingham Development Plan (January 2017)
 - The Loss of Industrial Land to Alternative Uses Supplementary Planning Document (February 2006)
- 3.2 The role of each document and their relationship to the supply of employment land within Birmingham are explained below.

National Planning Policy Framework (NPPF)

3.3 The requirement to produce an ELAA is set out within paragraph 120 of the 2019 NPPF:

"Planning policies and decisions need to reflect changes in the demand for land. They should be informed by regular reviews of both the land allocated for development in plans, and of land availability. Where the local planning authority considers there to be no reasonable prospect of an application coming forward for the use allocated in a plan:

- a) they should, as part of plan updates, reallocate the land for a more deliverable use that can help to address identified needs (or, if appropriate, deallocate a site which is undeveloped); and
- b) in the interim, prior to updating the plan, applications for alternative uses on the land should be supported, where the proposed use would contribute to meeting an unmet need for development in the area.

Birmingham Development Plan (BDP)

- 3.4 The BDP was adopted by the City Council in January 2017. The key BDP policies relating to the provision of land for employment development are as follows:
 - PG1 Overall Levels of Growth
 - GA3 Aston, Newtown and Lozells
 - GA6 Peddimore
 - GA7 Bordesley Park
 - GA10 Longbridge
 - TP17 Portfolio of Employment Land and Premises
 - TP18 Regional Investment Site
 - TP19 Core Employment Areas
 - TP20 Protection of Employment Land
- 3.5 These policies are summarised below and the full policies and reasoned justification are available to view at <u>Birmingham Plan 2031 on the web</u>

- 3.6 Paragraph 4.8 of the BDP forecasts that over 100,000 new jobs will need to be created from 2013 to 2031 to meet the needs of the city's growing population and help reduce the levels of unemployment and worklessness that currently exist.
- 3.7 Policy PG1 sets out the overall levels of growth to be delivered over the BDP plan period. This includes two Regional Investment Sites (at Aston and Longbridge), a 71 ha employment site at Peddimore and a minimum 5 year reservoir of 96 ha of land for employment use.
- 3.8 Policy TP17 sets out the details of the portfolio of 'readily available' employment land required to provide the 5 year reservoir of 96 ha required under policy PG1. Readily available land is defined as committed employment sites with no major problems of physical conditions, no major infrastructure problems and which are being actively marketed. 'Committed' land includes sites that have planning approval for employment development.
- 3.9 This portfolio is sub-divided into three different categories of employment land to ensure that the needs of all types and sizes of businesses are met and that desirable employment development is not lost due to a lack of site availability by ensuring that size leads demand. These categories are as follows:

| Portfolio of land | Land requirements | |
|---|--------------------------------------|--|
| Best Quality | | |
| High quality attractive sites, of a minimum 10 ha in size suitable to attract clients with an international/national/regional choice of location. | A minimum reservoir of 60 ha of land | |
| Good Quality | | |
| Good quality sites suitable for locally based investment, likely to exceed 0.4 ha in size. | A minimum reservoir of 31 ha of land | |
| Other Quality | | |
| Other sites less than 0.4 ha of average or poor quality likely to be of interest to local companies. | A minimum reservoir of 5 ha of land | |

- 3.10 Policy TP18 sets out the requirement for the two Regional Investment Sites that are currently being developed at Longbridge (25 ha) and the Advanced Manufacturing Hub in Aston (20 ha). Developments on these sites are restricted to uses falling within Use Classes B1 and B2. This can include standalone B1a office development, but not B8 warehousing. Other uses are acceptable if they are ancillary and complementary to the main B1/B2 use of the site.
- 3.11 These policies were written before the government's changes to the Use Classes Order in September 2020, which removed the B1 use class and merged such uses into a wider E class use that also includes retail and restaurants. As a result, B2 uses are now the sole

developments which can be focused within the Regional Investment Sites, although approvals for E(g)(i), (ii) and (iii) uses can be considered as acceptable where they can be restricted by condition to these sub-sections of the E class, as these equate to the former B1(a), (b) and (c) uses.

- 3.12 Further detailed policies for each of these sites are contained within Policies GA3 and GA10 of the BDP, the Longbridge Area Action Plan and the Aston, Newtown and Lozells Area Action Plan. These sites are in addition to the 5 year reservoir of employment land required by Policy TP17.
- 3.13 Policy GA6 allocates land to the east of Sutton Coldfield at Peddimore to provide 71 ha of Best Quality employment land. In support of this, the City Council adopted the Peddimore Supplementary Planning Document (SPD) on 16 April 2019. This provides detailed guidance for how this strategically important site will be developed. Further information about the SPD can be viewed via the following link: Langley Peddimore SPD. The site received outline planning approval in September 2019 and so it is included in the readily available supply for Best Quality employment land.
- 3.14 Policy GA7 relates to the Bordesley Park growth area and is supported by the Bordesley Park Area Action Plan which was adopted in January 2020. This policy and the Area Action Plan target the delivery of 3,000 new jobs in the area by 2031. The Wheels site and its environs is identified within the Area Action Plan as the key opportunity to deliver this job growth. As this site is allocated within an adopted development plan document but doesn't yet have planning approval it forms 16 hectares of the not readily available supply in the Best Quality category.
- 3.15 Policy TP19 relates to the city's Core Employment Areas which are to be retained in employment use and are the focus of economic regeneration activities. These are also areas where additional development opportunities for employment uses are likely to come forward over the plan period. The policy defines employment use as B1b (Research and Development), B1c (Light Industrial), B2 (General Industrial) and B8 (Warehousing and Distribution) and other uses appropriate for industrial areas such as waste management, builders' merchants and machine/tool hire centres. Applications for uses outside these categories within the Core Employment Areas are not supported unless an exceptional justification exists. Again, this policy was written before the government's changes to the Use Classes Order in September 2020, which removed the B1 use class. As a result, Core Employment Areas are now mainly focused on being retained in B2 and B8 use, although E(g)(ii) and (iii) uses (which equate to the former B1(b) and (c) uses) can be considered as acceptable where approvals can be restricted by condition to these sub-classes.
- 3.16 Policy TP20 relates to the protection of employment land outside the Core Employment Areas and sets out the justification required from applicants who wish to demonstrate that an existing employment use is obsolete and can no longer make a contribution towards the portfolio of employment land. This includes whether the site is considered to be non-conforming employment use or where it can be demonstrated that the site is no longer attractive for employment use, having been actively marketed for a minimum of two years and at a price which accords with other property of a similar type in the area. Viability

assessments are required where an applicant argues that redevelopment of sites for new employment uses would be commercially unviable.

Loss of Industrial Land to Alternative Uses Supplementary Planning Document (SPD)

3.17 This SPD sets out further information on what is required to demonstrate that an employment site is obsolete and provides guidance on potential circumstances where an exceptional justification is likely to exist for alternative uses on employment sites. This document was originally produced to support policies in the Unitary Development Plan (UDP) that have been replaced by the adoption of the BDP. The general approach to employment land in the BDP is consistent with the approach in the UDP and as such the SPD has been retained.

4. Market Commentary

- 4.1 Birmingham sits at the heart of the West Midlands at the centre of the UK's transport network. The region's central location means that 90% of the UK population is within 4 hours travel time. The region also benefits from the presence of globally leading expertise in engineering, automotive, life and medical sciences, food and drink and logistics economic sectors and is well supported by its universities which ensure a strong supply of suitably qualified graduates. These factors mean there is a significant industrial and logistics market in the region.
- 4.2 The latest figures for the first half of 2021¹ show that the supply of existing and completed industrial and logistics sites in the region stood at 4.3 million sq. ft. This is 50% lower than the near record high in mid 2020. According to the average annual take-up, there is now just 0.91 years' worth of supply in the region. Just 20% of current supply is the most sought after grade A space. The existing pipeline of development in the region stands at 1.86 million sq. ft. which is up by 675% on the previous year. 9 of the 11 units under construction are within the smaller 100,000-200,000 sq. ft. size band.
- 4.3 Take up in the first half of 2021 rebounded strongly reaching 3.75m sq. ft. across 21 separate transactions. Take up was 275% higher than the same point in 2020. Historically, demand has centred around the manufacturing and automotive sectors; however, activity in logistics and online retailing has risen sharply.
- 4.4 Current demand in the market is focused on smaller footprints and high quality spaces; with 71% of deals in the first half of 2021 being within the 100,000 to 200,000 sq. ft. size band and 85% of leased space regionally being Grade A quality. Within Birmingham the allocation of 71 ha of employment land at Peddimore, which received planning consent in September 2019, provides the City with a site capable of accommodating large Grade A footprints.
- 4.5 Demand for larger units in the region remains subdued which is reflective of the economic uncertainty around the emergence from the pandemic and Brexit. The ongoing impact of Covid and Brexit on supply chains and global demand are a concern, especially with regards to the automotive sector, which is an important part of the local economy. The wider logistics sector has also been impacted by labour shortages with HGV drivers in particular currently being in short supply.

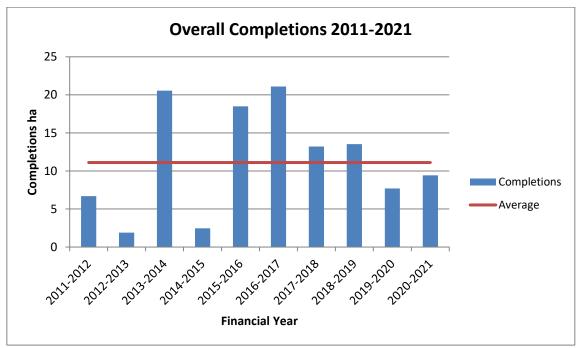
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¹ Big Shed Briefing July 2021, Savills

5. The Assessment – Site Supply

Overall Completions

- 5.1 Over the last ten years (2011-2021) there have been 104 ha of employment land completions, averaging 10.4 ha per annum. These figures comprise of completions in the Best Quality, Good Quality and Other Quality categories in the portfolio of employment land prescribed by policy TP17 of the BDP. A further 11.06 ha were developed within the two Regional Investment Sites over the same period.
- 5.2 Completions were generally lower prior to the adoption of the BDP in 2017, apart from an exceptionally high year in 2013-2014 when 20.56 hectares were completed. Since the BDP was adopted there has been an average of 3.26 hectares per annum completed and the trends have been more consistent and less volatile that in the period preceding the adoption of the BDP. The rest of this section provides a detailed breakdown of completions by land supply category.



Source: BLADES (Birmingham Land Availability and Development Enquiry Service), Birmingham City Council.

Regional Investment Sites (RIS) Completions

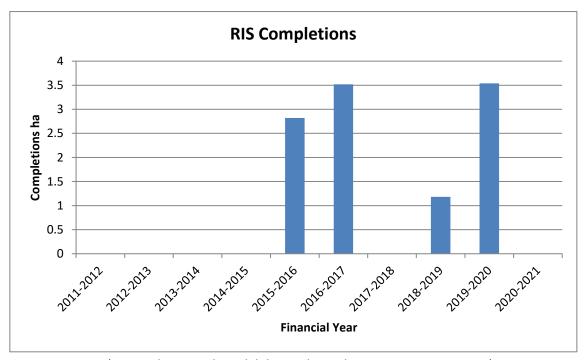
Longbridge RIS

- 5.3 The BDP and the Longbridge AAP identify a 25 hectare Regional Investment Site on part of the former MG Rover Works. This incorporates a Technology Park that has been designed specifically to attract a nucleus of high technology businesses to the Longbridge area. 1.73ha at the technology park was completed in 2007/8 delivering over 400 permanent jobs at and over 5,700m² of high-quality office space. Over 60 businesses are now accommodated across two buildings: The Innovation Centre and 2 Devon Way. The final 0.53ha at Plot 3 of Longbridge Technology Park, comprising of offices/research & development was completed in 2019/20.
- 5.4 Phase 1 of Longbridge RIS, known as Longbridge West has yet to come forward. In October 2018, St Modwen secured planning approval for infrastructure works (roads and environmental works) to service West Works site and create development ready plots.
- 5.5 Planning approval was also granted in September 2018 for the erection of four employment units (use classes B1, excluding offices, and / or B2) at Longbridge West (2018/02549/PA split in to two sites under reference numbers 007720305 and 007720800 within this ELAA).
- 5.6 A prior notification application for demolition has also been submitted for part of the Nanjing site. A significant part of the site is vacant with Nanjing's occupation reducing towards the Lowhill Lane part of the site.

Aston RIS

- 5.7 The 20 hectare Aston RIS within the Aston, Newtown and Lozells Area Action Plan (AAP) is one of six economic zones in Birmingham, and is an important area for the advanced manufacturing sector in the wider West Midlands. The site is more commonly known by its brand name the Advanced Manufacturing Hub, or AMH. The AMH is a joint initiative between the City Council and Homes England (HE). A Local Development Order (LDO) for key development plots within the RIS area was adopted by the council in January 2014 and amended in October 2016. The LDO introduced a simplified planning permission (including a prior approval process) for certain uses on key sites in order to stimulate new investment, economic growth and job creation.
- 5.8 To expand on the Area Action Plan policy, a development framework for this area has been prepared and was adopted in July 2016. This highlights the importance of high quality design and place making to create an attractive business environment for both new businesses and the wider community. To this end, the City Council has produced design briefs for the development of the key sites identified in the framework.
- 5.9 The first occupier to be operational within the site was Hydraforce (2.82 ha completed in 2015-2016) which occupies a 120,000 sqft (11,150 sqm) new building. A further 3.52ha was completed as a result of two further developments in 2016-2017: a 50,000 sqft (4,645 sqm) unit occupied by Guhring a precision engineering company and a 94,500 sqft (8,780 sqm)

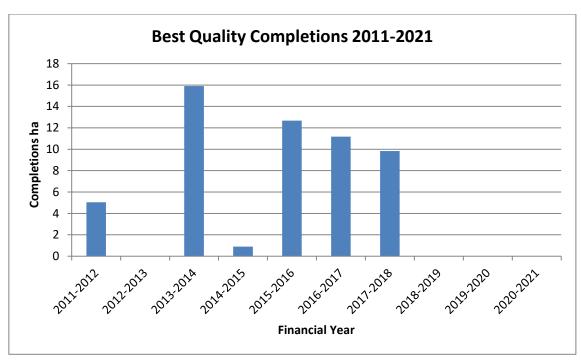
industrial unit built on a speculative basis by Trebor (developer) and Aviva Investors which has been let to Salts Healthcare. 2018-2019 saw the completion of a 64,497 sqft (5,992 sqm) warehouse for Mayflex and in 2019-2020 a 124,000 sqft (11,520 sqm) warehouse was completed for Y International. There have been no further developments completed at Aston RIS in 2020-2021. These development are a major success story for Birmingham and demonstrate that there is a continued need to provide high quality industrial accommodation in the City to meet the requirements of the growing advanced manufacturing sector.



Source: BLADES (Birmingham Land Availability and Development Enquiry Service), Birmingham City Council.

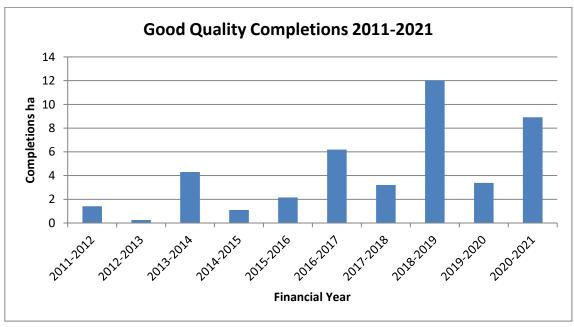
Best Quality Completions

- 5.10 There were no completions on Best Quality land this year. This reflects the limited supply of sites of over 10 ha in the city. Over the past ten years completions on Best Quality land has fluctuated, with a high of 15.9 ha in 2013-2014 and no completions in 2012-2013 or from 2018-2021.
- 5.11 The nature of these very large employment sites in the Best Quality category means that they are often major developments undertaken for specific end users. This type of development occurs as required by an end user and not on a regular basis, so this fluctuating pattern is to be expected.
- 5.12 The two peaks in the years 2013/14 and 2015/2016 are attributed to Midpoint and JLR. In 2016-2017 completions in the Best Quality category included 10.92 ha for JLR, while in 2017-2018 a further 9.46 ha was completed at the Hub in Witton which included the 8 ha Wholesale Markets development. This latter development has also allowed the City Council to progress proposals for the mixed use Smithfield development in the City Centre.



Good Quality Completions

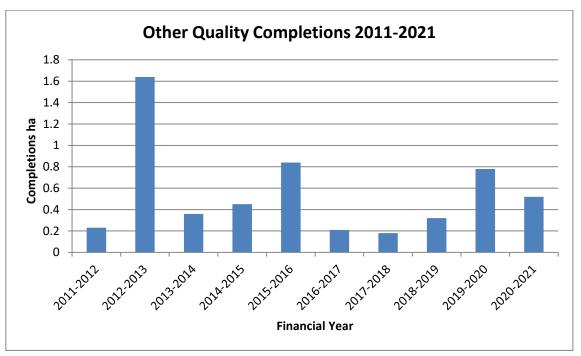
5.13 There were 8.91 ha of completions on Good Quality land in 2020-2021, which results from six developments, the largest of which is the redevelopment of 4.43 ha of former GKN land at Opus Aspect (2018/04511/PA). This is an increase on last year's completion figure of 3.38 ha but below the recent peak of 12.02 ha in 2018-2019. This year's completions are well above the long term 4.3 ha average annual completions on Good Quality sites over the past 10 years.



Source: BLADES (Birmingham Land Availability and Development Enquiry Service), Birmingham City Council.

Other Quality Completions

5.14 Completions on Other Quality sites were 0.52 ha in 2020-2021. Completions within this category have generally been around this level for most of the past ten years, averaging 0.55 ha per annum. There was a significant peak of 1.64 ha completed in 2012-2013 but this can be considered as an exceptional year. Two sites of 0.28 ha and 0.24 ha contributed to the completion figure this year.

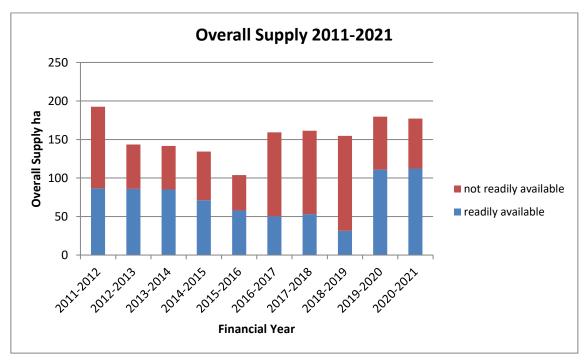


Source: BLADES (Birmingham Land Availability and Development Enquiry Service), Birmingham City Council

Overall Supply

- 5.15 The bar chart below illustrates readily and not readily available employment land for all categories. On average over the last ten years there have been 90.9 ha of readily available land and 99.8 ha of not readily available land in the supply. The supply of readily available land had been progressively decreasing through the period 2011-2019, however it was boosted up to 120.35 ha last year by the outline planning approval of the 71 ha Peddimore site. This has increased further to 124.49 ha this year due to further planning approvals being granted for industrial development.
- 5.16 The above supply figures include 12.2 ha of land within the two Regional Investment Sites. BDP Policy TP17 sets a requirement for a five year reservoir of 96 ha of readily available land to be provided on top of the RIS supply, which is to be provided from the Best Quality, Good Quality and Other Quality supply. The readily available supply from these three categories amounts to 112.39 hectares this year, which represents 5.85 years of supply when measured against the requirement of Policy TP17. Further explanation about the supply of land within each of these categories is provided later in this section.

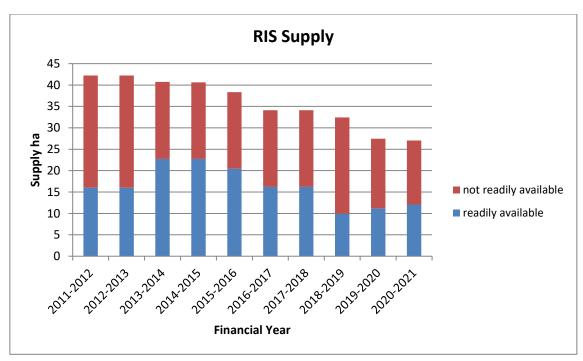
5.17 The overall supply of not readily available land, including the RIS supply, remained relatively consistent between 2012 and 2016 and then increased significantly by 2017 when the Peddimore site was allocated within the BDP. The not readily available supply decreased again in the 2019-2020 monitoring year due to the Peddimore site moving in to the readily available supply, but it has also been boosted by the allocation of the Wheels site and its environs in the Bordesley Park Area Action Plan, which was adopted in January 2020.



Source: BLADES (Birmingham Land Availability and Development Enquiry Service), Birmingham City Council.

RIS Supply

5.18 As of April 2021 there were 12.1 ha of readily available land and 14.96 ha of not readily available land across the two RIS areas. The chart below shows that, as to be expected, overall supply has fallen over the ten year period as land in both areas is gradually taken up.



Best Quality Supply

- 5.19 The supply of readily available land in the Best Quality category is 81.51 ha this year, comprising of 71 ha at Peddimore, which received outline planning approval in September 2019 (2019/00108/PA), and 10.51 ha from the redevelopment of the NSG Group Site, Eckersall Road, Kings Norton (2020/08911/PA). This has resulted in the supply of readily available land being above that required under BDP Policy TP17. The allocation of 16 hectares of land at the Wheels site through the adoption of the Bordesley Park Area Action Plan has also helped to maintain the not readily available supply for the medium to longer term.
- 5.20 The other main potential contributor to longer term future supply in this category is land currently within the HS2 safeguarding zone at Washwood Heath. A significant amount of this land will be required for the Rolling Stock Maintenance Depot (RSMD) to serve the entire currently proposed HS2 network and the HS2 National Control Centre, which jointly are expected to employ up to 500 people. The City Council has an assurance from the Secretary of State for Transport that requires that the detailed design of this area should further reduce the amount of land permanently required for the RSMD and the Control Centre. It is anticipated that the development land available at the end of construction will equate to approximately 24 ha. This capacity has not been included within the not readily available supply at this time but when the details about the delivery of this site become clearer the capacity will be added to the supply.



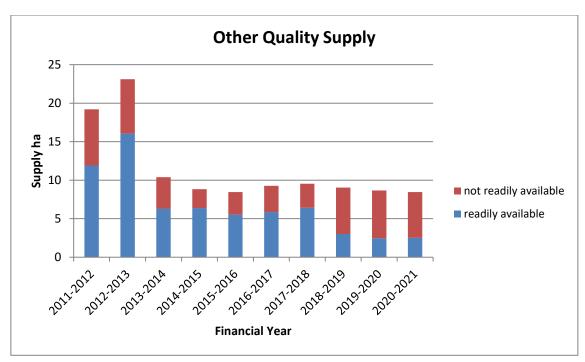
Good Quality Supply

5.21 The Good Quality sub-market is primarily intended to provide for the needs of local Birmingham firms for expansion and for new businesses starting up. There are currently 28.37 hectares of readily available Good Quality land which is below the BDP target of 31 hectares. This is the first time in a number of years that the supply of Good Quality land has decreased. In part this reflects the high number of completions this year, but it also shows that new approvals in this category are not sufficient to replace the completed supply. There may be a variety of reasons for this, including the government's changes to the Use Classes Order in 2020 which may have reduced the number of development schemes that can be counted towards this supply. This will be revisited in future ELAAs to determine whether this year's reduction is an anomaly or a signal of a longer-term trend.



Other Quality Supply

- 5.22 There are currently 2.51 ha of readily available land and 5.94 ha of not readily available land in the Other Quality supply. The current supply of readily available land in this sub-market has remained below the BDP target of 5 ha for the third year in a row. There is typically a continual churn of this type of site with new approvals and completions regularly coming forward and it is evident that the supply of this type of land has remained at a consistent level for the past three years. Further assessment will be required to determine whether the level of supply in this category reflects current market demands, or if instead there is a high level of unmet need for smaller employment sites.
- 5.23 As this year's supply is consistent with the preceding two years there is little evidence so far to suggest that Other Quality land has been affected by the government's changes to the Use Classes Order in September 2020. This will continue to be monitored in future years.



6. Conclusions

- 6.1 Overall completions on employment land in Birmingham have been at a high level in recent years, averaging 11.5 hectares per year between 2011 and 2021. This year there have been 9.43 hectares completed which is lower than average but is markedly higher than last year. All of the completions were on smaller sites in the Good Quality and Other Quality supply categories. There were no completions of larger sites in the Best Quality supply or within the Regional Investment Sites.
- 6.2 9.9 hectares of employment land is under construction this year, most of which (8.91 hectares) is in the Good Quality supply.
- 6.3 There are 124.5 hectares in the readily available employment land supply this year, or 112.39 hectares when supply in the Regional Investment Sites has been discounted. This exceeds the overall requirement within BDP policy TP17 for a five year reservoir of 96 hectares of readily available employment land and represents 5.85 years of supply.
- 6.4 There are 81.51 hectares of readily available land in the Best Quality category, including 71 hectares at Peddimore which has outline planning approval. This land supply exceeds the requirement for 60 hectares of readily available Best Quality employment land in policy TP17. The not readily available supply in the Best Quality category comprises of the 16 hectare Wheels site which is allocated in the Bordesley Park Area Action Plan (adopted January 2020). In the longer term it is anticipated the supply of Best Quality employment land can be maintained through the release of land at Washwood Heath which is currently required for the construction of HS2.
- 6.5 The readily available supply in the Good Quality employment land category is now 28.37 hectares, just over 2 hectares below the 31 hectare requirement in policy TP17. There is also a large supply of 42.82 hectares of land in the not readily available supply which could be brought forward in to the readily available supply in future years. This is the first time in a number of years that the supply of Good Quality land has decreased. This will be revisited next year to determine the reasons for this and whether or not this decrease is the start of a new longer term trend.
- 6.6 Readily available land in the Other Quality category has been below the level required by Policy TP17 for the past three monitoring years, with this year's supply being 2.51 hectares compared to the 5 hectare requirement in policy TP17. The supply has been at a consistent level for these three years and it is recognised that this category is susceptible to a greater churn of sites as it is driven more by the day to day requirements of small and medium enterprises than it is by major regeneration and development initiatives. In this respect, this category is similar to windfall development in the housing land supply. The City Council is engaging with small and medium enterprises as part of the work on the new Housing and Economic Development Needs Assessment (HEDNA) to understand their development needs

- and whether any further opportunities for land supply within this category need to be identified.
- 6.7 As the supply of Other Quality land has remained consistent for the past three years there currently little evidence that the government's changes to the Use Classes Order in September 2020 have had an effect on this type of land. However the decline in the supply of Good Quality land will need to be investigated further to determine whether or not this has been affected by the changes.
- 6.8 In summary, the supply of readily available land in the Best Quality supply is above that required by Policy TP17 of the BDP, but the supply of Good Quality and Other Quality land is below target. The Best Quality employment land supply includes the Peddimore site which has outline planning consent and the allocated of the Wheels and environs site. The City Council will continue to monitor and support the delivery of land in the Good Quality and Other Quality categories to determine whether and what measures may be needed to boost the supply in these categories.

Appendices